LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

301 State House (317) 232-9855

FISCAL IMPACT STATEMENT

LS 7097 BILL NUMBER: HB 1258 **DATE PREPARED:** Feb 25, 2002 **BILL AMENDED:** Feb 21, 2002

SUBJECT: Health Facility Reimbursement.

FISCAL ANALYST: Kathy Norris **PHONE NUMBER:** 234-1360

FUNDS AFFECTED: GENERAL IMPACT: State

 $\frac{\mathbf{X}}{\mathbf{X}}$ DEDICATED $\mathbf{FEDERAL}$

Summary of Legislation: (Amended) This bill requires the Office of Medicaid Policy and Planning (OMPP) to: (1) identify means by which expenditures from the Indiana Tobacco Master Settlement Agreement Fund ("Tobacco Fund") are eligible or can be certified as eligible for federal financial participation under Medicaid; (2) apply to the United States Department of Health and Human Services for a waiver or an amendment to the state Medicaid plan to leverage federal funds through Tobacco Fund expenditures; (3) develop health care coverage programs or health care funding mechanisms to leverage federal funds through the Tobacco Fund; and (4) publish necessary notices. The bill requires money generated under this act to be used to mitigate the need for reductions in Medicaid reimbursements for health facilities. It also requires the Budget Agency to cooperate with OMPP in implementing this act. The bill specifies that this act does not appropriate any funds from the Tobacco Fund to OMPP.

Effective Date: (Amended) Upon passage.

Explanation of State Expenditures:

Explanation of State Revenues: (Revised) Medicaid is a federal- and state-funded entitlement program. For every dollar spent on qualifying services in Indiana, the federal program reimburses the state about 62%. For every dollar spent on qualifying administrative services the federal program reimburses the state 50%.

This bill would require the Office of Medicaid Policy and Planning (OMPP) to identify expenditures made with Tobacco Master Settlement Agreement Funds that might be eligible to be claimed for federal financial participation under the Medicaid Program. The bill authorizes OMPP to develop health care coverage programs or State Medicaid Plan amendments necessary to leverage Tobacco Funds. The bill requires that leveraged funds be used to mitigate reductions in Medicaid nursing home rates.

Tobacco Fund Appropriations Potentially Eligible for Medicaid Reimbursement: Several Tobacco Master Settlement Agreement Fund appropriations are already used to leverage federal funds as follows:

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| | FY 2002 | FY 2003 |
|--|-----------|-----------|
| Children's Health Insurance Program (CHIP) | \$ 29.0 M | \$ 33.6 M |
| Developmentally Disabled Client Services | 16.4 M | 27.3 M |
| DDARS Administration | 3.0 M | 3.0 M |
| Newborn Screening | 0.5 M | 0.5 M |

Other potential areas for additional leveraging of federal funds are suggested to be the following appropriations:

| | <u>FY 2002</u> | <u>FY 2003</u> |
|--------------------------------------|----------------|----------------|
| Tobacco Use Cessation and Prevention | \$ 5.0 M | \$ 5.0 M |
| Prescription Drug Program | 10.0 M | 20.0 M |
| Primary Health Care Centers | 15.0 M | 15.0 M |

The Tobacco Use Cessation and Prevention appropriation might have expenditures that would qualify for administrative reimbursement of 50% under the state's Federal Cost Allocation Plan. The amount of money that might be leveraged has been estimated to be an additional \$1.87 M. This potential for leveraging has not been confirmed with the Centers for Medicare and Medicaid Services (CMS). Leveraging this activity would require a revision to the state Cost Allocation Plan and approval by CMS.

The Prescription Drug Program has new potential for a Medicaid waiver program with the recent CMS approval of Medicaid Prescription Drug waivers for low income elderly in several other states. This bill would allow OMPP to apply for a waiver program and to develop and implement a program limited to the available Tobacco Fund appropriations. The federal funds leveraged would be available for nursing home Medicaid rate relief only.

The appropriation for the Primary Health Care Centers has been suggested as the third possibility for additional federal funds leveraging. It is not clear at this time how that proposal might work or if it would be approved by CMS.

Explanation of Local Expenditures:

Explanation of Local Revenues:

State Agencies Affected: Family and Social Services Administration, Office of Medicaid Policy and Planning; State Department of Health, Tobacco Use Prevention and Cessation Agency.

Local Agencies Affected:

Information Sources: Amy Brown, Legislative Liaison for the Family and Social Services Administration, (317) 232-1149; Evelyn Murphy, Director, Long-Term Care Program, OMPP: Combined Medicaid & CHIP Incurred Claim Budget Forecast for the 2002-2003 Biennium, December 19, 2001, and the Medicaid Balanced Budget Plan, January 4, 2002, Office of Medicaid Policy and Planning; Kris Knerr, Myers and Stauffer, 846-9521; Steve Albrecht, Indiana Health Care Association, 636-6406: David Feinberg, (717) 232-4075.

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